# ONE YEAR ANNUAL ACTION PLAN PY 2019-2020 Community Development Block Grant Program



# **Executive Summary**

#### AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

The City of Sheboygan's Annual Plan is a comprehensive document promoting a coordinated approach to housing and community needs, fostering the coordination of all programs funded by the U.S. Department of Housing and Urban Development (HUD). It provides guidance for investment of HUD dollars, as well as federal, state, and local funding. This plan outlines the priorities by which the City's CDBG program will be invested over the next year.

#### 2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

Make repairs or rehab existing income-eligible owner occupied housing to addreess code issues.

Assist with homeownership

Foster and create new neighborhood associations

Initiate improvement efforts in locally-selected geographichal areas.

Reduce the incidents of homelessness.

Provide assistance for historic preservation and creating permanent jobs at a living wage.

Annual Action Plan 2019

#### 3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City of Sheboygan has historically funded non-profits, public facilities, park facilities, housing and economic development. Ourt latest Consolidated Plan identified the use of the CDBG funds in targeted areas of the City. This is consistent with the City's Strategic Plan as neighborhood revitalization and economic development have been identified as two of the six focus areas.

#### 4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

- 1. The City issued a request for proposals on March 12, 2019 to interested pubic services agencies. The City also published a notice about the request for proposals in the Sheboygan Press on March 14, 2019 in Hmong, Spanish and English.
- 2. The Finance and Personnnel recommended allocations to the Common Council on May 13, 2019 with a public discussion on how the allocations should be allocated to the non-profit activities and the public facilities projects. On May 20, 2019, the Sheboygan Common Council accepted the allocations.
- 3. The City published a public hearing notice in the Sheboygan Press on May 30, 2019. A public hearing to obtain citizen views was held on June 13, 2019. No comments were received.

#### 5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

No comments were received

#### 6. Summary of comments or views not accepted and the reasons for not accepting them

No comments were received

#### 7. Summary

Unless the proposed yearly allocation has a project that is controversial, the general public does not normally attend the public hearing.

# PR-05 Lead & Responsible Agencies – 91.200(b)

## 1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	SHEBOYGAN	Department of City Development

Table 1 - Responsible Agencies

## **Narrative (optional)**

#### **Consolidated Plan Public Contact Information**

Chad Pelishek
Director of Planning and Development
City of Sheboygan
828 Center Avenue
Sheboygan, WI 53081
(920) 459-3383
chad.pelishek@sheboyganwi.gov

#### AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

#### 1. Introduction

The City of Sheboygan conducted consultation with citizens, municipal officials, non-profit agencies, public housing agencies, governmental agencies in preparing this plan. The City started the process with publishing in three languages (English, Spanish and Hmong) that the City was currently accepting applications from interested parties related to eligible CDBG activities. We also mailed a Request for Proposal to approximately 18 public service agencies and housing agencies in the community. This is the process that we follow on a yearly basis. Once applications are received by the deadline, city staff reviews and makes recommendations to the City's Finance and Personnel Committee as it related to funding allocations.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The City of Sheboygan is committed to addressing the needs of homeless citizens, and those in threat of homelessness, in realtion to both physical and mental/behavioral health needs. The City of Sheboygan and the Sheboygan Housing Authority have a good relationship and collaborate on many projects. Through public service allocations, the City works with the Lakeshore Community Health Center that provides behaviorial and mental health services to underserved in the community. The City and the Sheboygan Housing Authority work hand in hand on issues of homelessness and public housing, along with the Sheboygan County CoC. The City's Police Department works closely with the two mental health clinics and participate in a yearly mental health issues facing the community.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

City staff participate with the Point in Time Survey and also fund the Lakeshore CAP agency that operates the Sheboygan Housing Coalition program to provide assist to troubled renters and Annual Action Plan 2019

homeowners and helps them find housing to prevent any future homelessness from occurring.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City does not apply for ESG funds.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	City Administration and Finance
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
		Public Housing Needs
		Homeless Needs - Chronically homeless
		Homeless Needs - Families with children
		Homelessness Needs - Veterans
		Homelessness Needs - Unaccompanied
		youth
		Homelessness Strategy
		Non-Homeless Special Needs
		Market Analysis
		Economic Development
		Anti-poverty Strategy
		Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the	Key partner in establishing the annual
	anticipated outcomes of the consultation or areas for improved coordination?	plan.
2	Agency/Group/Organization	HOUSING COUNSELING SERVICES FOR
		FAMILY SERVICE ASSOCIATION
	Agency/Group/Organization Type	Services-homeless
		Services-Health
		Services-Education
		Services-Employment
		Service-Fair Housing

	What section of the Plan was addressed by Consultation?	Housing Need Assessment
		Public Housing Needs
		Homeless Needs - Chronically homeless
		Homeless Needs - Families with children
		Homelessness Needs - Veterans
		Homelessness Needs - Unaccompanied
		youth
		Homelessness Strategy
		Non-Homeless Special Needs
		Market Analysis
		Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the	
	anticipated outcomes of the consultation or areas for improved coordination?	
3	Agency/Group/Organization	Lakeshore Community Health Center
	Agency/Group/Organization Type	Health Agency
	What section of the Plan was addressed by Consultation?	Homelessness Strategy
		Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the	
	anticipated outcomes of the consultation or areas for improved coordination?	
4	Agency/Group/Organization	SAFE HARBOR
	Agency/Group/Organization Type	Services-Victims of Domestic Violence
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
		Public Housing Needs
		Homeless Needs - Chronically homeless
		Homeless Needs - Families with children

Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?

Identify any Agency Types not consulted and provide rationale for not consulting

# Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Cara	Lakoshoro CAD	Two key focus areas include neighborhood revitalization and economic
Continuum of Care	Lakeshore CAP	development

Table 3 – Other local / regional / federal planning efforts

**Narrative (optional)** 

## **AP-12 Participation – 91.105, 91.200(c)**

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

In March 2019, the City issued a request for proposals for interested parties wanting to apply for CDBG funds. Application packets are mailed to mailing list. Information is shared on the city's website and social media platform. An advertisement in Hmong, English and Spanish is published in the official city newspaper. Numerous public meetings and hearings are held during the process.

#### **Citizen Participation Outreach**

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted	URL (If applicable)
					and reasons	
1	Newspaper Ad	Minorities  Non-English  Speaking - Specify	Eight public service applications were received	None	None	
		other language: Hmong Spanish	received			

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Public Meeting	Minorities  Non-English Speaking - Specify other language: Hmong Spanish  Persons with disabilities  Non- targeted/broad community	None	No comments received	None	
3	Internet Outreach	Minorities  Persons with disabilities  Non-targeted/broad community	No attendees	None	None	

Table 4 – Citizen Participation Outreach

# **Expected Resources**

# **AP-15 Expected Resources – 91.220(c)(1,2)**

#### Introduction

The City has been notified from HUD that we should receive \$892,414 in CDBG funds

#### **Anticipated Resources**

Program	Source of	Uses of Funds	Ехр	ected Amount	: Available Year	Expected	Narrative Description	
	Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
CDBG	public -	Acquisition						2019 Entitlement
	federal	Admin and Planning						funds
		Economic						
		Development						
		Housing						
		Public Improvements						
		Public Services	892,414	0	0	892,414	0	

Table 5 - Expected Resources - Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City of Sheboygan requires public service agencies to leverage othher funds with CDBG funds. The City also uses CDBG with city TIF funds

Annual Action Plan 2019 for specific projects.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

In 2019, the City will complete an redevelopment of a public plaza near Mead Public Library as part of the commerical redevelopment plan.

#### Discussion

# **Annual Goals and Objectives**

# **AP-20 Annual Goals and Objectives**

# **Goals Summary Information**

Sort	Goal Name	Start	End	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year					
1	Repair Aging Housing	2015	2020	Affordable	BLOCK GRANT	Alleviate Poverty	CDBG:	Homeowner Housing
	Infrastructure			Housing	TARGT AREA,	and	\$30,000	Rehabilitated: 5 Household
					SHEBOYGAN	Homelessness		Housing Unit
					Eligible Census	Neighborhood		
					Tracts	Revitalization		
2	Homeownership	2015	2020	Affordable	BLOCK GRANT	Alleviate Poverty	CDBG:	Direct Financial Assistance to
	Assistance			Housing	TARGT AREA,	and	\$25,000	Homebuyers: 150
				Homeless	SHEBOYGAN	Homelessness		Households Assisted
					Downtown	Neighborhood		
					Central	Revitalization		
					Commerical			
					Business District			
					Eligible Census			
					Tracts			

Sort	Goal Name	Start	End	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year					
3	Foster Neighborhood	2015	2020	Non-Housing	BLOCK GRANT	Neighborhood	CDBG:	Other: 2 Other
	Associations			Community	TARGT AREA,	Revitalization	\$60,000	
				Development	SHEBOYGAN			
					Downtown			
					Central			
					Commerical			
					Business District			
					Eligible Census			
					Tracts			
4	Public Infrast/Park	2015	2020	Non-Housing	BLOCK GRANT	Public	CDBG:	Other: 2 Other
	Improvements/Public			Community	TARGT AREA,	Infrastructure	\$160,000	
	Facilities			Development	SHEBOYGAN	Neighborhood		
					Downtown	Revitalization		
					Central			
					Commerical			
					Business District			
					Eligible Census			
					Tracts			
5	Reduce incidents of	2015	2020	Homeless	BLOCK GRANT	Alleviate Poverty	CDBG:	Public service activities other
	homelessness				TARGT AREA,	and	\$68,894	than Low/Moderate Income
					SHEBOYGAN	Homelessness		Housing Benefit: 1000
					Eligible Census			Persons Assisted
					Tracts			

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	Historic Preservation	2015	2020	Non-Housing	BLOCK GRANT	Neighborhood	CDBG:	Facade treatment/business
				Community	TARGT AREA,	Revitalization	\$100,000	building rehabilitation: 3
				Development	SHEBOYGAN		, ,	Business
				·	Downtown			
					Central			
					Commerical			
					Business District			
7	Increase economic	2015	2020	Non-Housing	BLOCK GRANT	Increase	CDBG:	Jobs created/retained: 3 Jobs
	opportunities			Community	TARGT AREA,	Economic	\$100,000	
				Development	SHEBOYGAN	Opportunities in		
					Downtown	the City.		
					Central			
					Commerical			
					Business District			
					Eligible Census			
					Tracts			
8	Allleviate Proverty	2015	2020	Non-Homeless	BLOCK GRANT	Neighborhood	CDBG:	Public service activities other
				Special Needs	TARGT AREA,	Revitalization	\$61,790	than Low/Moderate Income
					SHEBOYGAN	Increase		Housing Benefit: 2000
					Downtown	Economic		Persons Assisted
					Central	Opportunities in		
					Commerical	the City.		
					Business District			
					Eligible Census			
					Tracts			

Table 6 – Goals Summary

# **Goal Descriptions**

1	Goal Name	Repair Aging Housing Infrastructure
	<b>Goal Description</b>	
2	Goal Name	Homeownership Assistance
	<b>Goal Description</b>	
3	Goal Name	Foster Neighborhood Associations
	<b>Goal Description</b>	
4	Goal Name	Public Infrast/Park Improvements/Public Facilities
	<b>Goal Description</b>	
5	<b>Goal Name</b>	Reduce incidents of homelessness
	<b>Goal Description</b>	
6	<b>Goal Name</b>	Historic Preservation
	<b>Goal Description</b>	
7	<b>Goal Name</b>	Increase economic opportunities
	<b>Goal Description</b>	
8	Goal Name	Allleviate Proverty
	<b>Goal Description</b>	

# **Projects**

# AP-35 Projects - 91.220(d)

#### Introduction

The City of Sheboygan determines the priorities for each year based on the information in the Consolidate Plan and requests of partners.

#### **Projects**

#	Project Name
1	Partners for Community Development
2	Safe Harbor
3	SCIO
4	Salvation Army
5	Lakeshore Community Health Center
6	Shoreline Metro
7	Family Service Association
8	Family Connections
9	Lakeshore CAP
10	Library Plaza Updates
11	Downtown Playground
12	Paining of Railings
13	Historic Preservation
14	Streetscaping
15	Program Administration

**Table 7 - Project Information** 

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

# **AP-38 Project Summary**

**Project Summary Information** 

1	Project Name	Partners for Community Development					
	Target Area	BLOCK GRANT TARGT AREA, SHEBOYGAN  Downtown Central Commerical Business District  Eligible Census Tracts					
	Goals Supported	Homeownership Assistance					
	Needs Addressed						
	Funding	:					
	Description	Provide homeownership direct assistance and counseling.					
	Target Date	3/31/2020					
	Estimate the number and type of families that will benefit from the proposed activities	150 families					
	Location Description	Various addresses					
	Planned Activities	Provide homeownership assistance and counseling to interested in first-time homebuyers.					
2	Project Name	Safe Harbor					
	Target Area	BLOCK GRANT TARGT AREA, SHEBOYGAN  Downtown Central Commerical Business District  Eligible Census Tracts					
	Goals Supported	Reduce incidents of homelessness Allleviate Proverty					
	Needs Addressed	Alleviate Poverty and Homelessness					
	Funding	:					
	Description	Use CDBG funds to operate a domestic abuse shelter and program to get women and children back on their feet after being in the shelter.					
	Target Date	3/31/2020					
	Estimate the number and type of families that will benefit from the proposed activities						
	Location Description						
	Planned Activities						
3	Project Name	SCIO					

	Target Area	BLOCK GRANT TARGT AREA, SHEBOYGAN  Downtown Central Commerical Business District					
	Goals Supported	Reduce incidents of homelessness Allleviate Proverty					
	Needs Addressed	Alleviate Poverty and Homelessness					
	Funding	:					
	Description	Provide funds to run a domestic abuse shelter for women and children.					
	Target Date	3/31/2020					
	Estimate the number and type of families that will benefit from the proposed activities	100					
	Location Description	929 Niagara Avenue					
		Sheboygan, WI 53081					
	Planned Activities						
4	Project Name	Salvation Army					
	Target Area	BLOCK GRANT TARGT AREA, SHEBOYGAN  Downtown Central Commerical Business District  Eligible Census Tracts					
	Goals Supported	Reduce incidents of homelessness Allleviate Proverty					
	Needs Addressed	Alleviate Poverty and Homelessness					
	Funding	CDBG: \$3,859,574					
	Description	Providing funding to operate an emergency lodge for homeless individuals.					
	Target Date	3/31/2020					
	Estimate the number and type of families that will benefit from the proposed activities	372					
	Location Description	710 Pennsylvania Avenue					
		Sheboygan, WI 53081					
	Planned Activities						
5	Project Name	Lakeshore Community Health Center					

	Target Area	BLOCK GRANT TARGT AREA, SHEBOYGAN  Downtown Central Commerical Business District  Eligible Census Tracts					
	Goals Supported	Allleviate Proverty					
	Needs Addressed	Alleviate Poverty and Homelessness					
	Funding	CDBG: \$2,315					
	Description	Provide funds to purchase medications at a very low rate.					
	Target Date	3/31/2020					
	Estimate the number and type of families that will benefit from the proposed activities	13					
	Location Description	P.O. Box 959					
		Sheboygan, WI 53082					
	Planned Activities						
6	Project Name	Shoreline Metro					
	Target Area	BLOCK GRANT TARGT AREA, SHEBOYGAN  Downtown Central Commerical Business District  Eligible Census Tracts					
	Goals Supported	Increase economic opportunities Allleviate Proverty					
	Needs Addressed	Alleviate Poverty and Homelessness Increase Economic Opportunities in the City.					
	Funding	CDBG: \$42,493					
	Description	Provide funds to operate a public transportation system for low income individuals to access second and third shifts.					
	Target Date	3/31/2020					
	Estimate the number and type of families that will benefit from the proposed activities	53					
	Location Description	608 S. Commerce Street					
		Sheboygan, WI 53081					
	Planned Activities						
7	Project Name	Family Service Association					

	Target Area	BLOCK GRANT TARGT AREA, SHEBOYGAN					
		Downtown Central Commerical Business District					
		Eligible Census Tracts					
	Goals Supported	Increase economic opportunities					
		Allleviate Proverty					
	Needs Addressed	Alleviate Poverty and Homelessness					
		Increase Economic Opportunities in the City.					
	Funding	CDBG: \$15,438					
	Description	Provide funds to operate budget counseling, renter					
		assistance/education and financial review program					
	Target Date	3/31/2020					
	Estimate the number and type of	320					
	families that will benefit from the	320					
	proposed activities						
	Location Description	1930 N.8th Street Sheboygan WI 53081					
	Planned Activities	1333 (1104) 54: 64: 51: 630 (130)					
8		Family Connections					
	Project Name	Family Connections					
	Target Area	BLOCK GRANT TARGT AREA, SHEBOYGAN					
		Downtown Central Commerical Business District					
		Eligible Census Tracts					
	Goals Supported	Increase economic opportunities					
	Needs Addressed	Increase Economic Opportunities in the City.					
	Funding	CDBG: \$3,857					
	Description	Provide funds to help defray the costs of childcare for					
		working low income mothers.					
	Target Date	3/31/2020					
	Estimate the number and type of	60					
	families that will benefit from the						
	proposed activities						
	Location Description						
	Planned Activities						
9	Project Name	Lakeshore CAP					
	<b>,</b>						

	Target Area	BLOCK GRANT TARGT AREA, SHEBOYGAN  Downtown Central Commerical Business District  Eligible Census Tracts				
	Goals Supported	Reduce incidents of homelessness Allleviate Proverty				
	Needs Addressed	Alleviate Poverty and Homelessness				
	Funding	CDBG: \$14,859				
	Description	Provide funds to operate the Sheboygan Housing Assistance Center				
	Target Date	3/31/2020				
	Estimate the number and type of families that will benefit from the proposed activities	360				
	<b>Location Description</b>					
	Planned Activities					
10	Project Name	Library Plaza Updates				
	Target Area	BLOCK GRANT TARGT AREA, SHEBOYGAN  Downtown Central Commerical Business District				
	Goals Supported	Public Infrast/Park Improvements/Public Facilities				
	Needs Addressed	Public Infrastructure				
	Funding	CDBG: \$247,311				
	Description	Provide funds to redevelop the library plaza as part of the commercial redevelopment of the downtown district.				
	Target Date	3/31/2020				
	Estimate the number and type of families that will benefit from the proposed activities	1000				
	Location Description	828 Center Avenue, Sheboygan WI 53081				
	Planned Activities					
11	Project Name	Downtown Playground				
	Target Area	Downtown Central Commerical Business District				
	Goals Supported	Public Infrast/Park Improvements/Public Facilities				
	Needs Addressed	Public Infrastructure				

	Funding	CDBG: \$30,000					
	Description	Partner with Above and Beyond Childrens Museum to construct a public playground to service the downtown.					
	Target Date	3/31/2020					
	Estimate the number and type of families that will benefit from the proposed activities	1500					
	Location Description						
	Planned Activities						
12	Project Name	Paining of Railings					
	Target Area	BLOCK GRANT TARGT AREA, SHEBOYGAN  Downtown Central Commerical Business District  Eligible Census Tracts					
	Goals Supported	Public Infrast/Park Improvements/Public Facilities					
	Needs Addressed	Public Infrastructure					
Funding		CDBG: \$119,000					
Description		Provide funds to paint railings along the Sheboygan River					
	Target Date	3/31/2020					
	Estimate the number and type of families that will benefit from the proposed activities	1000					
	Location Description						
	Planned Activities						
13	Project Name	Historic Preservation					
	Target Area	BLOCK GRANT TARGT AREA, SHEBOYGAN  Downtown Central Commerical Business District  Eligible Census Tracts					
	Goals Supported	Historic Preservation					
	Needs Addressed	Increase Economic Opportunities in the City.					
	Funding	CDBG: \$100,000					
	Description	Provide funds to historically renovate downtown businesses.					
	Target Date	3/31/2020					

	Estimate the number and type of families that will benefit from the proposed activities	4 businesses					
	Location Description	Various					
	Planned Activities						
14	Project Name	Streetscaping					
	Target Area	BLOCK GRANT TARGT AREA, SHEBOYGAN  Downtown Central Commerical Business District  Eligible Census Tracts					
	Goals Supported	Public Infrast/Park Improvements/Public Facilities					
	Needs Addressed	Public Infrastructure					
	Funding	CDBG: \$49,621					
	Description	Provide funding to implement streetscaping along Michigan, Indiana, or North 8 Street.					
	Target Date	3/31/2020					
	Estimate the number and type of families that will benefit from the proposed activities						
	Location Description						
	Planned Activities						
15	Project Name	Program Administration					
	Target Area	BLOCK GRANT TARGT AREA, SHEBOYGAN  Downtown Central Commerical Business District  Eligible Census Tracts					
	Goals Supported						
	Needs Addressed						
	Funding	CDBG: \$178,482					
	Description	Funds to administer the CDBG program.					
	Target Date	3/31/2020					
	Estimate the number and type of families that will benefit from the proposed activities						
	Location Description						

Planned Activities	

#### AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Sheboygan strives to spend CDBG dollars in low-income areas of the city. Each year almost 95% of the funds are spent in LMI areas.

#### **Geographic Distribution**

Target Area	Percentage of Funds
BLOCK GRANT TARGT AREA, SHEBOYGAN	5
Downtown Central Commerical Business District	30
Eligible Census Tracts	65

**Table 8 - Geographic Distribution** 

#### Rationale for the priorities for allocating investments geographically

The City of Sheboygan is not only attempting to meet the needs of the community, but als affirmatively furthering fair housing. It is essential to engage in not only community building activities and fund needed improvements in low and moderate income areas, but also provide opportunities for residents to live in non-impacted areas.

#### Discussion

# **Affordable Housing**

# AP-55 Affordable Housing - 91.220(g)

#### Introduction

The City of Sheboygan will utilize CDBG funds to rehabilitate affordable housing units. The one year goals for affordable housing in the City of Sheboygan for FY 2019 are as follows:

One Year Goals for the Number of Households to	be Supported
Homeless	0
Non-Homeless	10
Special-Needs	0
Total	10

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Sup	ported Through
Rental Assistance	25
The Production of New Units	118
Rehab of Existing Units	128
Acquisition of Existing Units	0
Total	271

Table 10 - One Year Goals for Affordable Housing by Support Type

#### Discussion

The City is working with a developer to reconstruct a former Tannery into 118 affordable apartment units along the Sheboygan River. The City utilized \$95,000 of CDBG dollars in FY 2018, to purchase land from the developer to eventually construct a city park adjacent to this development. The reconstruction on this exisitng building is scheduled for July 2020.

# **AP-60 Public Housing – 91.220(h)**

#### Introduction

The Sheboygan Housing Authority (SHA) is the public housing agency that serves the City of Sheboygan. Most of the City of Sheboygan facilities owned and operated by the Sheboygan Housing Authority were constructed in late 1960-1970's. Over the next few years, SHA will be renovating its' largest public housing facility, 104 one-bedroom apartments.

#### Actions planned during the next year to address the needs to public housing

SHA is planning a renovating of its 104 unit Wasserman Apartments. This update will include completely renovated units, updated applications and new windows and doors. Also SHA, it not getting any new funding from HUD, through the WHEDA tax credit program, SHA was able to work with a developer to obtain tax credits to renovate the building.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

SHA continues to hold training seminars on homeownership in partnership with Partners for Community Development, another CDBG funded public service agency.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

SHA is not troubled.

#### Discussion

Not applicable

# AP-65 Homeless and Other Special Needs Activities – 91.220(i) Introduction

The City of Sheboygan is a member of the Sheboygan Housing Coalition Continum of Care. Approximately 13 public services agencies meet on a monthly basis to discuss homeless conditions in the community.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Sheboygan plans to allocate \$14,859 to Lakeshore CAP, the organization that provides services to homeless persons who need assistance on a short-term basis.

Addressing the emergency shelter and transitional housing needs of homeless persons

Sheboygan plans to allocate \$38,595 to Salvation Army Emergency Lodge to provide emergency shelter to homeless persons on a short-term basis.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The Family Service Association, which is being funded at \$15,438 in FY 2019 provides services to families and individuals to locate affordable housing accommodations. This organization also provides services to individuals needing budget counseling and other means to assess their personal income.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The City of Sheboygan through its CDBG program will provide funding to the Lakeshore Community

Health Center to provide medical, dental and behavorial services at a reduced rate and sliding scale based on individuals income. Given the community size, there are not alot of public services agencies that provide these services even though this is a pretty large need in the community.

#### Discussion

## AP-75 Barriers to affordable housing - 91.220(j)

#### Introduction:

The City of Sheboygan in its most recent Analysis of Impediments to Fair Housing has identified a number of impediments that are a state and federal issue versus a local issue. Education on fair housing continues to be something that the City can assist with us on local level. In the past few years, the City has partnered with the Lakeshore Apartment Association to host fair housing seminars to educate landlords on fair housing practices. The City plans to make this a yearly partnership and providing more education on fair hosuing practices.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

As much as the city can assist with under current ordinances, the city works dillengiently to assist developers interested in creating additional affordable housing units. The current project of a 118 apartment units that are affordable is an example of this. The City is providing a TIF incentive of \$700,000 towards the project to close a gap to allow the project to proceed forward.

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#### **AP-85 Other Actions – 91.220(k)**

#### Introduction:

The City of Sheboygan has developed the following actions which addresses obstacles to meeting underserved needs, foster affordable housing, reduces lead-based hazards, reduces number of poverty families, develops institutional structures, and enhances coordination between public and private housing and social service agencies.

#### Actions planned to address obstacles to meeting underserved needs

The primary action taken addressing obstacles to meeting underserved needs is identifying additional financial resources and leveraging funds with available state and local fund resources. An additional strategy for meeting unmet needs is to coordinate with other local services providing organizations so to minimize duplication of services and maximize collaborative efforts to meet identified needs. These are the primary strategies utilized in meeting unmet needs.

#### Actions planned to foster and maintain affordable housing

The City intends to continue to increase its supply of affordable housing by rehabilitating homes for eligible homeowners and constructing new homes through Habitat for Humanity. Given the resources available, this will reduce, although not eliminate, barriers to affordable housing. Our support for code enforcement and policing services also helps preserve housing units, keeping them in the market and reducing prices. Our annual affordable housing goals are identified in the Executive Summary.

#### Actions planned to reduce lead-based paint hazards

The City intends to reduce the number of housing units containing lead-based paint by 10 this year using by continuing the lead-based paint requirements under the City's CDBG (Single Family Homeowner Rehab Program) (Rental Rehabilitation Program).

#### Actions planned to reduce the number of poverty-level families

Virtually all of the City's housing activities, programs, and projects are intended to benefit low and moderate income persons, and moreover, to reduce the number of poverty level families. One of the City's primary anti-poverty components of the CDBG Program is to provide safe and sanitary housing for the low and moderate income individuals residing in the City.

#### Actions planned to develop institutional structure

The Department is aware of a few minor gaps in delivery of services in Sheboygan. These gaps are not related to institutional capabilities, but rather insufficient funding of the services. The staff and agencies are aware of these areas and are working with providers and agencies to develop appropriate solutions.

# Actions planned to enhance coordination between public and private housing and social service agencies

The City's participation in the activities of the Lakeshore Apartment Association, the Sheboygan Housing Coalition and other non-profit groups, the City is aware of the challenging facing these groups and try to assist as necessary.

#### Discussion:

Not applicable

# **Program Specific Requirements**

# AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

#### Introduction:

The City of Sheboygan receives an annual allocation of CDBG funds. Since the City receives these Federal allocations, the questions below have been completed as they are applicable. The City of Sheboygananticipates that it will receive up to \$25,000 in program income from the repayment of Housing Rehabilitation Loans and \$100,000 from the Economic Development Loan Fund Program. These funds have been included in the FY 2019 Program Year Budget. There are no existing Program Income Funds that have been received and which have not been programmed.

# Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the	
next program year and that has not yet been reprogrammed	125,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year	
to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has	
not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	125,000

#### **Other CDBG Requirements**

1. The amount of urgent need activities

0

2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.

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